

Applying “SEVALERPS” a Systematic Evaluation Method for ERP selection in a Public Administration’s Case Study

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Abstract— Enterprise Resource Planning (ERP) systems' evaluation is an important activity to undertake in any ERP acquisition project. Empirical research has shown that selecting an inappropriate ERP system is a major reason for its implementation failure. Actually, inadequately selected ERP systems may affect companies' market share and increase implementation time, effort and cost relating to these solutions. These negative impacts could even jeopardize the very existence of large organizations. A review of relevant literature has identified a need for methodologies, methods and approaches which could assist organizations in the risky, time consuming and complex activity of ERP selection. In this regard, we have developed in our previous works a systematic method, called SEVALERPS (**S**ystematic **E**VALuation for **ERP** Systems), to help organizations to choose among the available ERP solutions, the ones that could best fit their requirements. This paper aims to validate the SEVALERPS method by applying it in a public administration's case study. This case study helps to illustrate the method and to discuss its added value.

Index Terms— Choquet Integral, ERP Evaluation, ERP Functional coverage, ERP Performance Indicators, ERP Selection, ERP Tailoring, MACBETH, Multicriteria Analysis

1 INTRODUCTION

An Enterprise Resource Planning (ERP) system is an enterprise software solution destined to integrate and streamline the main processes relating to different business domains within organizations. It is an industry concept that aims to enable organizations to implement their competitive strategies and to achieve operational flexibility by pulling their key business functions to work together more efficiently. According to [1], many organizations around the world have shifted from developing in house business systems to purchasing ready to use business solutions such as ERP systems. The main reason behind this is their tendency to gain a competitive edge or to sustain their market share in a highly severe market competition, by adopting the best world wide practices embedded in such solutions. Shakir and Maha [2] argue that even if the decision of undertaking an ERP project is not purely financial, its implementation remains costly and complex. Actually, the magnitude of such large capital investment projects let them highly risky and could therefore jeopardize the very existence of even large organizations. In fact, despite the significant amounts invested in ERP systems, many firms claim that they haven't received the real business value expected from them after putting them in place, while others consider the task of accurately estimating the payoffs that could be bestowed from such systems as a thorny issue [3]. This significantly explains why ERP projects are often considered as a pure loss.

The choice of the right ERP is obviously one of the most critical factors on which depends the success of its future implementation. Furthermore, the research that has previously been done to address the high failure's rate of such projects, by ignoring the pre-implementation stage of the acquisition process, hasn't yet brought satisfactory results [4].

Actually, many organizations seem to be ill-equipped to select the most promising solutions that could fit their

requirements. In this regard, there is a prominent need for suitable evaluation methodologies, methods and approaches to select ERP solutions to help them to make their choices.

A literature review and classification of enterprise software selection approaches conducted by [5] reveals that the past research pertaining to ERP packages addresses, in general, the following aspects: evaluation and selection processes, evaluation models and techniques, selection criteria, automation tools supporting the proposed methods.

However, according to [6], [7], among the most relevant criticism leveled at these approaches we find that 1) the existent approaches don't take into account during the evaluation stage that ERP products are customizable piece of software. Hence, they don't provide any systematic technique to assess the effect of their tailoring on their performances, 2) the most widely used multi-criteria evaluation models to aggregate selection team's preferences on the selection criteria (for instance WSM (Weighted Sum Mean) or AHP (Analytic Hierarchy Process) [8]) are mainly based on additive aggregation functions which assume that evaluation criteria must be mutually independent. Actually, such assumptions are often unrealistic in practice.

In this regard, we have developed earlier a systematic method for evaluating ERP systems, called SEVALERPS (**S**ystematic **E**VALuation for **ERP** Systems) [7], which addresses the highlighted shortcomings of the existent approaches. This method aims to help organizations to choose among the available ERP systems, the ones that best fit their requirements.

This paper presents a public administration's case study that we undertook to illustrate SEVALERPS and to discuss its added value. It reports the experience while applying it in a real context. Section 2 of this paper describes in a nutshell the SEVALERPS method. Section 3 exposes the background of

using this method in this case study and details its application scenarios. Analyses of the obtained results along with a presentation of SEVALERPS'limitations are given as well in the same section. Finally, conclusions are given in the last section.

2 INTRODUCTION TO SEVALERPS

SEVALERPS is an ex-ante multi-criteria evaluation method geared toward helping organizations to choose the best ERP

solutions that fit their business requirements. It relies on a systematic six stages process that defines the steps that should be carried out by selection teams to select their solutions. The flow chart of this process is depicted in "Fig. 1", and it comprises the following activities: requirements gathering and the definition of the evaluation criteria's tree, candidates searching and screening, functional gap analysis, mismatch handling, elementary and global evaluations.

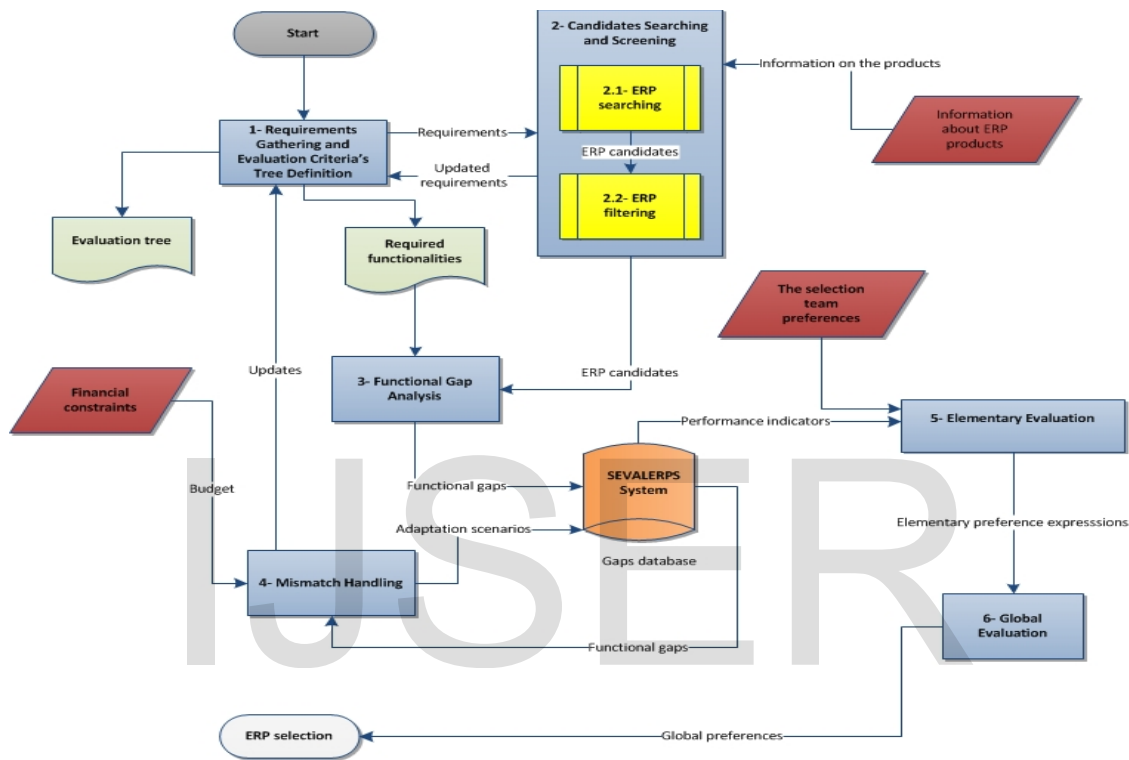


Fig. 1. SEVALERPS's evaluation process [7]

Actually, SEVALERPS assumes that the evaluation criteria, against which candidate products are judged, and defined with reference to the organization's requirements, and structured in a hierarchical manner using evaluation trees. The evaluation criteria tree and the required functionalities represent both the outputs of the first stage of SEVALERPS's process.

From the functional standpoint, evaluating ERP candidates on the functional coverage criterion is done in SEVALERPS by resolving a linear 0-1 programming system which determines the best tailoring strategies for each candidate product. The identified strategies bring solutions to the detected mismatches and try to make a tradeoff between functional coverage's improvement and tailoring risk's reduction, within the limit of fixed adaptation budgets.

The parameters of the proposed linear system are presented in TABLE 1, and the optimization system for each candidate product is defined as it is illustrated in Eq. (1).

TABLE 1

ADAPTATION MODEL'S PARAMETERS

Parameter	Description
$ERP_i, i = 1 \dots I$	ERP products from which the organization has to choose its solution
$f_{ij}, j = 1 \dots J$	Required functionalities from ERP products
w_j with $\sum_j w_j = 1$	f_j 's importance weight describing its importance in achieving organization's goals
$S_{ijk}, k = 1 \dots K$	Tailoring strategies related to f_j and ERP_i . These strategies are destined to handle the identified mismatches between the required functionality and the one proposed by the ERP. These mismatches are identified in the Functional Gap Analysis stage of

	SEVALERPS's process.
$a_{ij} \in [0,1]$	Initial functional coverage relating to f_j and ERP_i
$b_{ijk} \in [0,1]$	Anticipated functional coverage relating to f_j and ERP_i after applying S_{ijk}
$r_{ijk} \in [0,1]$	Tailoring risk relating to S_{ijk}
$c_{ijk} \in \mathbb{R}$	Tailoring cost relating to S_{ijk}
$cost_i \in \mathbb{R}$	Budget limit allowed for ERP_i tailoring
$x_{ijk} \in \{0,1\}$	Decision binary unknown factor to mention whether the adaptation strategy S_{ijk} is chosen or not. $x_{ijk} = 1$ means that is yes and $x_{ijk} = 0$ means that is no.

For each ERP_i an optimization system is defined as it is illustrated in Eq. (1).

$$(\forall i) \begin{cases} \max(O_i) \\ O_i = \sum_{j | a_{ij} \neq 1} w_j (b_{ijk} - a_{ij}) (1 - r_{ijk}) x_{ijk} \\ (\forall j | a_{ij} \neq 1) \sum_k x_{ijk} \leq 1 \\ (\forall j, k | a_{ij} \neq 1) \sum_{j,k} x_{ijk} c_{ijk} \leq cost_i \end{cases} \quad (1)$$

The first constraint ($\sum_k x_{ijk} \leq 1$) indicates that only one adaptation strategy must be chosen to handle an identified mismatch. While, the second one ($\sum_{j,k} x_{ijk} c_{ijk} \leq cost_i$) indicates that the total adaptation cost shouldn't exceed the budget $cost_i$ allowed to ERP_i .

Resolving these linear 0-1 programming systems permits to determine the values of the unknown factors x_{ijk} that indicate whether a tailoring strategy is chosen or not. Based on the values of x_{ijk} , the selection team could assess the impact of tailoring scenarios of ERP products on their performances through the four performance indicators described in TABLE 2.

In order to determine the preference values of the selection team on leave nodes of the evaluation criteria tree, SEVALERPS relies on a multi-criteria technique, called Measuring Attractiveness by a Categorical Based Evaluation Technique (MACBETH) [9]. This activity is handled in the elementary evaluation stage of SEVALERPS's process. MACBETH is mainly developed in the context of Multi-Criteria Decision Aid (MCDA) and it is based on sound mathematical foundations. MACBETH introduces the concept of interval scales to elaborate the curve of the selection team's preferences with reference to the candidate products. The main reason behind choosing MACBETH is its ability to provide such scales based only on predefined qualitative judgments voiced out by the selection team. MACBETH comprises seven predefined judgments which describe the difference of attractiveness between every two candidate products: No difference of attractiveness, Very weak difference of attractiveness, Weak difference of attractiveness, Moderate difference of attractiveness, Strong difference of attractiveness, Very strong difference of attractiveness, Extreme difference of attractiveness. MACBETH introduces

two reference actions: SUP and INF. Those actions denote respectively the best and the worst potential actions relating to the evaluation criterion.

TABLE 2

PERORMANCE INDICATORS

Performance indicators	Description
Functional coverage(ERP_i) $= \sum_j w_j \max(\sum_k b_{ijk} x_{ijk}, a_{ij})$	It represents the total functional coverage of the identified requirements after adaptation.
Adaptation risk(ERP_i) $= 1 - \frac{\sum_{j,k a_{ij} \neq 1} \Gamma_{ijk} x_{ijk}}{\sum_{j,k a_{ij} \neq 1} w_j \Delta_{ijk} x_{ijk}}$ With $\Delta_{ijk} = (b_{ijk} - a_{ij})$ and $\Gamma_{ijk} = w_j \Delta_{ijk} (1 - r_{ijk})$	It represents the risk average associated the all adaptation strategies.
Adaptation cost (ERP_i) $= \sum_{j,k a_{ij} \neq 1} c_{ijk} x_{ijk}$	It represents the sum of elementary costs incurred by adaptation strategies
Adaptation degree(ERP_i) $= \sum_{j,k a_{ij} \neq 1} w_j \Delta_{ijk} x_{ijk} \Omega_{ijk}$ With $\Omega_{ijk} = \begin{cases} 0 & \text{if } S_{ijk} \equiv \text{customization} \\ 1 & \text{Otherwise} \end{cases}$	It represents the potential functional coverage that the organization would lose immediately after a version update.

In the context of elementary evaluation of ERP candidates, an illustrative example of a judgment matrix relating to the comparison of three ERP systems (ERP A, ERP B and ERP C) with respect to the security criterion is illustrated in "Fig. 2". The MACBETH interval scale is obtained thanks to the M-MACBETH software that supports MACBETH method.

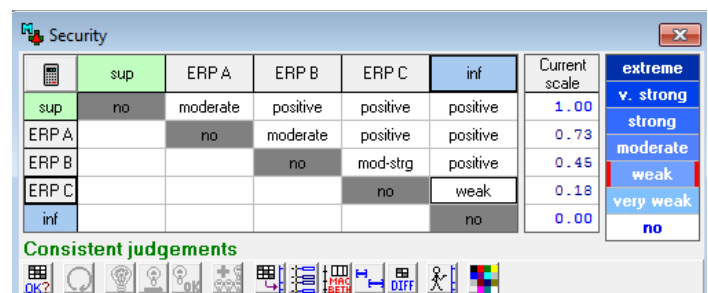


Fig. 2. MACBETH judgment matrix

The global preference score relating to an ERP candidate product is defined through aggregating preferences values along the evaluation criteria tree. Based on these scores, recommendations about optimal solutions are given with

respect to their decreasing ranking order. Accordingly, the best candidate is the one that has the highest score. The originality of SEVALERPS is its introduction of a new aggregation function which bases on the discrete Choquet Integral. In fact in order to represent the interdependencies among criteria, SEVALERPS relies on the concept of the importance of the criteria coalitions. Hence for a set of criteria $N, (1_X, 0_{N-X})$ represents a binary vector which has the value of 1 on the criteria belonging to X and the value of 0 on the criteria belonging to $N-X$. The set of $\{\forall X \subseteq N | (1_X, 0_{N-X})\}$ represents the all possible criteria's coalitions belonging to N . In order to assign a strategic importance to each coalition, SEVALERPS relies again on the systematic technique of MACBETH to determine these importances on interval scales. To illustrate this concept, we suppose that the selection team want to define the strategic weights relating to the coalitions of the three following criteria: Security, Portability and Extensibility to judge the quality of a candidate product that has respectively the following three scores on those criteria: 5%, 35% and 45%.

If we suppose that the qualitative judgments of the evaluation team relating to the difference of importance between each two of the 3-uplets coalitions are given in Fig. 3; then the strategic importance of each coalition is defined in the current scale column of the same figure.

	upper	(1,1,0)	(0,1,1)	(1,0,1)	(0,1,0)	(1,0,0)	(0,0,1)	lower	Current scale
upper	no	very weak	weak	mod-strg	moderate	strg-vstr	v. strong	extreme	1.00
(1,1,0)		no	very weak	very weak	moderate	strong	strg-vstr	v. strong	0.86
(0,1,1)			no	very weak	weak	moderate	mod-strg	strong	0.73
(1,0,1)				no	weak	moderate	moderate	strong	0.70
(1,1,0)					no	very weak	weak	strong	0.51
(1,0,0)						no	very weak	moderate	0.35
(0,0,1)							no	weak	0.24
lower								no	0.00

Consistent judgements

Fig. 3. Difference of attractiveness among criteria's coalitions

Accordingly, we denote by $\mu(X) | X \subset N$ the strategic importance function that assigns weights to each coalition of the X criteria belonging to N as it is illustrated in Eq. (2).

$$\forall X \subseteq N \mu(X) = \text{SCALE}_{\text{MACBETH}}(1_X, 0_{N \setminus X}) \quad (2)$$

In order to extend the definition of μ from $\{0,1\}^n$ to $[0,1]^n$ (n is the number of elements within N) to define the global preference scores related to the preference value vectors associated with the ERP candidate products, such as the aforementioned vector of (5%, 35%, 45%), SEVALERPS interpolates the μ function within the $[0,1]^n$ domain.

In this regard, we easily notice that any μ function verifies the two proprieties of Eq. (2).

$$\begin{aligned} -\mu(\emptyset) &= 0 \text{ and } \mu(N) = 1 \\ -\forall S, T \subseteq N, S \subseteq T &\Rightarrow \mu(S) \leq \mu(T) \end{aligned} \quad (3)$$

According to [10], the discrete Choquet integral is the only

valid linear interpolator of such functions, called capacities. The Choquet integral [11] relating to a μ capacity is defined in Eq. (4).

$$\begin{cases} C_\mu(X) = \sum_{i=1}^n x_{\sigma(i)} [\mu(A^{\sigma(i)}) - \mu(A^{\sigma(i+1)})] \\ X = (x_1, x_2, \dots, x_n) \in [0,1]^n \end{cases}$$

σ is a m -permutation that ranges the elements of X as follows:

$$x_{\sigma(1)} \leq x_{\sigma(2)} \leq \dots \leq x_{\sigma(n)}$$

$$\begin{cases} A^{\sigma(i)} := \{\sigma(1), \dots, \sigma(i)\} \\ A^{\sigma(n+1)} = \emptyset \end{cases}$$

For instance, in the example of Fig. 3, the use of the importance values, obtained through the elaboration of the MACBETH interval scale, as a capacity in the Choquet integral provides the following aggregated score of Fig. 4. This score is assigned to the preference vector of (5%, 35%, 45%).

```
> Quality <- c(0.05, 0.35, 0.45)
>
>
> mu <- capacity(c(0, 0.35, 0.52, 0.24, 0.86, 0.70, 0.73, 1))
> mu
      capacity
{ }          0.000000
{1}          0.350000
{2}          0.520000
{3}          0.240000
{1,2}        0.860000
{1,3}        0.700000
{2,3}        0.730000
{1,2,3}      1.000000
>
>
> Choquet.integral(mu, Quality)
[1] 0.293
```

Fig. 4. Aggregation by the Choquet Integral

It should be noted that in case of an additive capacity that represents the weights of independent criteria, where $\forall U, V \subseteq N \mu(U \cup V) = \mu(U) + \mu(V)$, the Choquet integral will be identical to a simple weighted sum mean (WSM): $C_\mu(X) = \sum_{i=1}^n \mu(i) x_i$. For this reason, the Choquet integral is considered as a generalization of the WSM frequently used by the existent methods proposed in the literature relating in general to software selection and evaluation.

Hence, by this systematic evaluation process and technique, SEVALERPS provides a quantitative approach to compare ERP candidate products. For further information about SEVALERPS method, the reader is asked to refer to our previous work: [7], [12], [13], [14]. The next section of this paper is destined to illustrate the application of this method in a real study case.

3 CASE STUDY

In this section, we illustrate the application of SEVALERPS in a case study from an organization belonging to the public administration in Morocco. Because of confidentiality reasons, we won't disclose the name of the organization and we denote it by "X".

3.1 Background

In this case study, organization "X" aims to acquire an ERP system to manage the public accounting process. In this regard, the new ERP system has to manage mainly the following aspects:

1. Public Expenditure management.
2. Public Income management.
3. Public Accounting management.
4. Public Debt management.

More precisely, the selected ERP system should cover the modules depicted in "Fig. 5".

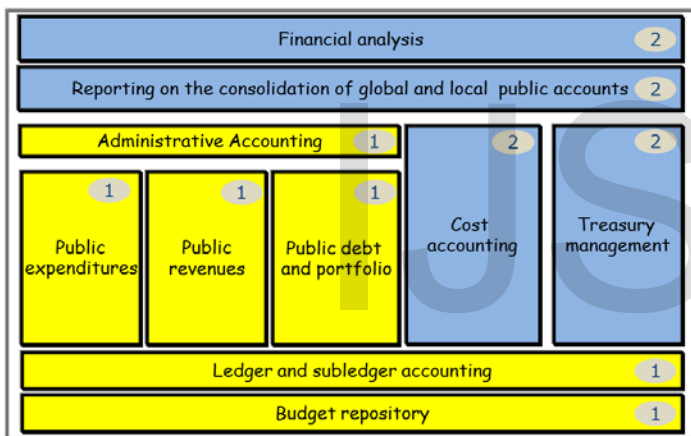


Fig. 5. Functional project's scope

These modules define the functional scope of the acquisition project. Furthermore, the modules tagged with number "1" represent the mission critical functions that must be covered immediately by the adopted system, whilst the ones tagged with number "2" are not urgently needed and could be implemented in the medium term. Hence the implementation strategy adopted by organization "X" is based on progressive acquisition of the modules described in the project's scope.

In addition, it is worth mentioning that upon the completion of the implementation project, organization "X" aims to interoperate its ERP system to exchange financial data with other information systems belonging to other public departments, such as the tax and the custom ones.

Organization "X" has to choose among three market leader ERP systems, which we denotes here by "Solution 1", "Solution 2" and "Solution 3". These solutions have respectively the following three initial acquisition costs: \$5,8 million, \$4 million, \$2 million. It should be noted that based

on its initial acquisition cost and the description of the functionalities which it provides, the selection team of organization "X" has basically a trend to choose solution 2.

In this overall context, it should be noted that the users have already defined the list of the required functionalities relating to each module as well as the evaluation criteria tree destined to judge the potential solutions. Based on which organization "X" has identified the three aforementioned ERP candidates. The evaluators have used also several information sources, such as search engines and special web sites that list and categorize ERP products. Accordingly, in this case SEVALERPS method is conducted from the third step of the evaluation process described in "Fig. 1".

With regard to the first and second set of functions defined in "Fig. 5", the numbers of critical, important and secondary functionalities relating to each of them are presented in TABLE 3.

TABLE 3

CRITICITY LEVELS OF THE REQUIRED FUNCTIONNALITIES		
Category	First set of modules	First and second set of modules
Critical	73	130
Important	66	100
Secondary	36	65
	Total : 175 functionalities	Total : 295 fonctionlites

Besides, four main criteria categories are taken into account by the selection team to evaluate the candidate products: Functional, Technical, Strategic and Financial. The evaluation structure of the criteria tree is illustrated in TABLE 4.

TABLE 4

EVALUATION CRITERIA	
Criteria	Evaluation aspects
Functional	Basic functionalities
	Data centralizing and archiving
	Pre-centralizing, centralizing and transfert
	Overall consistency of cross- organizations accounting
	Subledger accounting
	Closing of the halfyear financial statements and on the closing of the annual financial statements
	Elaboration of national accounts
	Fixed assets management
	Cost accounting and treasury management
	Administrative accounting
	Financial analysis
	Reporting and consolidation
	Security
	Reliability
Technical	Flexibility
	User-freindliness
Strategic	Understandability
	Tailoring risk

Financial	Licensing costs
	Implementation costs
	Operating costs

3.1 SEVALERPS Application

SEVALERPS is implemented, in this case study, under three different scenarios relating to a time perspective:

1. First evaluation scenario (short run): In this scenario SEVALERPS is applied to recommend an ERP solution to organization "X" based only on the functionalities of the set first of modules of TABLE 3.
2. Second evaluation scenario (intermediate run): In this scenario SEVALERPS is applied to choose an ERP solution based on both the first and the second sets of modules of TABLE 3.
3. Third evaluation scenario (long run): In this scenario SEVALERPS is conducted to evaluate the three ERP products in case of the decision of interoperating information systems of public departments is to be considered.

3.1.1 First evaluation scenario

For each one of the three potential ERP solutions, the number of functionalities natively covered (before tailoring), the number of mismatches identified in the functional gap analysis of SEVALERPS's process and the one relating to the critical functionalities not covered by the standard releases of these software products are illustrated in TABLE 5.

TABLE 5

FUNCTIONAL COVERAGE OF THE THREE CANDIDATE PRODUCTS			
	Solution 1	Solution 2	Solution 3
Number of functionalities covered natively (before tailoring)	150	110	94
Number of detected mismatches	25	65	81
Number of critical functionalities that must be covered through tailoring	11	30	41

The preference values relating to these solutions are obtained in SEVALERPS thanks to the use of MACBETH Technique in the elementary evaluation stage. These values are presented in TABLE 6.

TABLE 6

PREFERENCE VALUES DEFINED ON EVALUATION CRITERIA			
Evaluation criteria	Solution 1	Solution 2	Solution 3
Functional coverage (standard)	80%	72%	43%
Technical performance	91%	89%	35%
Tailoring risk	100% (not significant)	100% (not significant)	100% (not significant)
Total cost of ownership	35%	60%	70%

In the mismatch handling stage of SEVALERPS's evaluation process, the selection team has identified several tailoring strategies of each one of the potential solutions. By solving the 0-1 linear programming systems of Eq. (1), the impacts of the best tailoring strategies on the performances of the three systems are illustrated in TABLE 7.

TABLE 7

IMPACT OF BEST TAILORING STRATEGIES			
	Solution 1	Solution 2	Solution 3
Functional coverage's improvement	10%	16%	5%
Number of tailoring strategies	18	53	46
Adaptation risk	30%	35%	32%
Total cost of ownership (%)	\$5,8 million (24%)	\$4,2 million (56%)	\$3,7 million (49%)
tailoring cost)			

The new preference values relating to these solutions after tailoring them are presented in TABLE 8.

In order to assign a global evaluation score to each ERP solution, the selection team has considered that the three criteria of functional coverage, tailoring risk and total cost of ownership are interdependent. These three criteria share the strategic importance of 75%, whilst the criterion of technical performance was considered as independent and has the strategic importance of 25%. As to the definition of the strategic importance value of each coalition of the three interdependent criteria, SEVALERPS suggests using MACBETH to define the underlying values on an interval scale, as illustrated in "Fig. 6".

TABLE 8

PREFERENCE VALUES AFTER TAILORING CANDIDATE PRODUCTS

Evaluation criteria	Solution 1	Solution 2	Solution 3
Anticipated functional coverage	90% (+10%)	88% (+16%)	48% (5%)
Technical performance	91%	89%	35%
Tailoring risk	70%	65%	68%
Total cost of ownership	30%	50%	60%

the best one, followed by solution 1 and solution 3. However, we notice that solution 1 and solution 2 have almost the same scores. Even if solution 1 provides more anticipated functional coverage than solution 2, its higher total cost of ownership has downgraded its ranking order.

3.1.2 Second evaluation scenario

Similarly to the first scenario, TABLE 10, TABLE 11 and TABLE 12 describe respectively the standard functional coverage of the three solutions before tailoring them, the impact of the best tailoring strategies on their performances and the preference values related to the underlying performances.

TABLE 10

FUNCTIONAL COVERAGE OF THE THREE CANDIDATE PRODUCTS

	Solution 1	Solution 2	Solution 3
Number of functionalities covered natively (before tailoring)	250	209	175
Number of detected mismatches	45	86	120
Number of critical functionalities that must be covered through tailoring	25	55	97

Fig. 6. Qualitative judgements matrix of coalitions' weights

As a result, the aggregation of the preference values of table through the discrete Choquet integral and the weighted sum mean gives the global scores presented in TABLE 9.

TABLE 9

GLOBAL PREFERENCE SCORES

Evaluation criteria	Strategic Importance	Solution 1	Solution2	Solution 3
Anticipated functional coverage	Coalitions "Fig. 6"	90% (+10%)	88% (+16%)	48% (5%)
Tailoring Risk		70%	65%	68%
Total cost of ownership		30%	50%	60%
Aggregated score by Choquet integral	75%	0,616	0,6309	0.5664
Technical performance	25%	0,91	0,89	0,35
Global preference score		0,69	0,70	0,51

TABLE 11

IMPACT OF BEST TAILORING STRATEGIES

	Solution 1	Solution 2	Solution 3
Functional coverage's improvement	15%	35%	-
Number of tailoring strategies	36	70	60 (excluded)
Adaptation risk	28%	65%	-
Total cost of ownership (%) tailoring cost)	\$7,7 million (23%)	\$7,5 million (65%)	-

In this scenario, SEVALERPS has recommended solution 2 as

TABLE 12

PREFERENCE VALUES BEFORE AND AFTER TAILORING CANDIDATE PRODUCTS

Criteria	Solution	Solution 1	Solution 2	Solution 3
Functional coverage	Ex adaptation	70%	49%	25%
	Post adaptation	85% (+15%)	84% (+35)	-
Technical performance	Ex adaptation	91%	89%	35%
	Post adaptation	91%	89%	35%
Tailoring risk	Ex adaptation	100%	100%	100%
	post adaptation	72%	35%	-
Total cost of ownership	Ex adaptation	35%	60%	70%
	Post-adaptation	50%	52%	-

In this second scenario, solution 3 was discarded because some mismatches relating to set of critical functionalities couldn't be resolved by the proposed tailoring strategies. Indeed, the number of tailoring strategies (60) is lower than the number of critical functionalities that must be covered through tailoring (97).

Contrary to the recommendation of the first scenario, the aggregated scores obtained for this scenario (see TABLE 13) show that, in the medium run, solution 1 is more suitable than solution 2. In fact, even if solution 1 remains a bit costly than solution 2. The tailoring risk of solution 2 is too high to promote its selection. For this reason, the global score of solution 1 is significantly important by comparing with the one relating to solution 2.

TABLE 13

GLOBAL PREFERENCE SCORES

Evaluation criteria	Strategic Importance	Solution 1	Solution2
Anticipated functional coverage	Coalitions "Fig. 6"	85% (+15%)	84% (+35)
Tailoring Risk		72%	35%
Total cost of ownership		50%	52%
Aggregated score by Choquet integral	75%	0,6754	0,4742
Technical performance	25%	0,91	0,89
Global preference score		0,69	0,73

3.1.3 Third evaluation scenario

For the third scenario, the selection team decides to use the RatQual Model [16] (for Ratio of Quality Model) to characterize external quality factors that depend on the environmental parameters in a cross organizational context. RatQual model is endowed with an assessment approach that gives a ratio score of each specific external quality factor. An example of RatQual assessment specification is Ratlop (for Ratio of Interoperability) [15].

In this case, RatQual is used to assess quality degree for (i) flexibility, (ii) security and (iii) interoperability. Interoperability, security and flexibility features are considered as sub criterions of the technical performance as mentioned in Table 14.

TABLE 14

TECHNICAL PERFORMANCE SUB-CRITERIA

Sub-criteria		Strategic importance
Technical performance	Security	10%
	Reliability	10%
	Flexibility	10%
	User-friendliness	10%
	Understandability	10%
	Interoperability	50%

According to [15] and [16], the three above quality factors are assessed based on the external interfaces used to interconnect the mentioned systems. RatQual takes into account the following three operational aspects:

1. Interoperation potentiality (PI).
2. Interoperation compatibility (DC).
3. Operational performance (PO).

The key performance indicator defined by RatQual to evaluate quality is defined in Eq. (5).

$$\text{Ratlop} = (\text{PI} + \text{DC} + \text{PO})/3 \quad (5)$$

Actually, the chosen ERP system must interoperate with ten other information systems (see "Fig. 7"):

-Public accounting system (S1)	-External Dept management system(S6)
-Payroll management system (S2)	-Banking systems (S7)
-Public expenditure management system (S3)	-Asset management system (S8)
-Public revenue management system (S4)	-Special accounts management system (S9)
-Internal Dept management	-Portfolio management

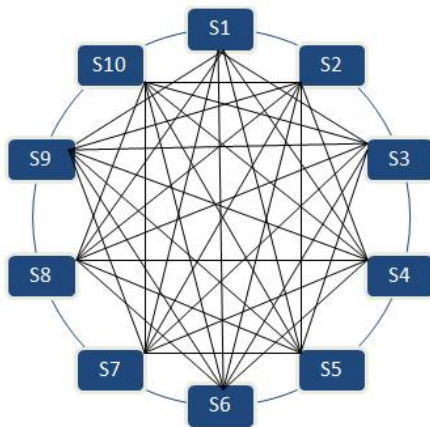


Fig. 7. Interoperability among the ten information systems [15]

According to a previous study conducted by [15], the levels of interoperation relating to solution 1 and solution 2 are respectively 0,75 and 0,62.

Based on these values, the global preference scores of solution 1 and solution 2 are presented in TABLE 15.

TABLE 15
GLOBAL PREFERENCE SCORES

Evaluation criteria	Importance	Solution 1	Solution2
Anticipated functional coverage	Coalitions	85% (+15%)	84% (+35)
Tailoring risk		72%	35%
Total cost of ownership		50%	52%
Aggregated score by Choquet integral	75%	0,6754	0,4742
Technical performance	25%	0,83	0,75
Global preference score		0,71	0,54

As result, we conclude that in order to ensure better communication among the information systems and the future solution, it is advised to choose solution 1.

3.2 Analysis and Discussion

By analyzing the results obtained in the three aforementioned

scenarios, we can see as it is shown in TABLE 16 that the two last scenarios recommend clearly to choose solution 1, whilst the first scenario is barely making distinction between solution 1 and solution 2. With regard to solution 3, it is either ranked in the last position or eliminated from further consideration.

TABLE 16

SUMMARY OF SEVALERPS EVALUATION

	Solution 1	Solution 2	Solution 3
Scenario 1	0,69	0,70	0,51
Scenario 2	0,73	0,58	-
Scenario 3	0,71	0,54	-

In the first scenario, we can see that the total cost of ownership has pledged for the selection of solution 2 with a difference of \$1,6 million comparing with the first solution. We can notice also that both solution 1 and solution 2 have a quite similar tailoring risk given that the most required functionalities relating to the first set of modules are well implemented by these two ERP systems.

Conversely, in the second scenario, SEVALERPS suggests choosing solution 1. In fact, in order to cover the functionalities of the overall modules described in the acquisition project's scope, the tailoring risk of solution 2 reaches 65% in comparison with 28% relating to solution 1. In this situation, solution 1 seems to be more interesting because it provides the same functional coverage as solution 2 with lower tailoring risk. The difference of the total cost of ownership between these two solutions is insignificant and doesn't justify taking a difference of tailoring of risk estimated at around 37%. We recall that solution 3 was eliminated from further consideration due to its inability to cover some business critical functionalities, even after its tailoring. The third scenario reconfirms the outcomes of the second one. Actually, the interoperability levels of the first two solutions with the key information systems belonging to other public departments show that solution 1 provides more favorable conditions to deal with integrating the business processes and data of the relevant departments.

For all those reasons, we believe that despite the tendency of organization "X" to choose solution 2 (For mainly financial considerations), SEVALERPS considers that choosing solution 1 is highly recommended. The results of the in-depth analysis obtained by applying SEVALERPS method were presented to the senior officials and the decision makers of organization "X". They recognized the interest of SEVALARPS method and systematic approach with which this method deals with the most tedious and complex evaluation questions. In spite of its initial higher acquisition cost, they were finally convinced that solution 1 is the most appropriate solution for the case of organization "X" for the long run. The feedbacks relating to the real implementation of solution 1 have shown that the adoption of this solution was done smoothly and the tailoring risk was controlled. However, there were some gaps between the estimated outputs and the

real ones, as show in TABLE 17.

TABLE 17

OUTPUTS' ADJUSTMENT

	Adjustement
Anticipated fitness	-5%
Tailoring Risk	3%
Total cost of ownership	12%

This leads us to the issue of the accuracy of inputs' estimation and its impact on the outcomes of SEVALERPS method. In fact, these inputs are often uncertain and are based on the experience of the evaluators. For this reason, in the future, it is deemed wise to supplement SEVALERPS method by a sensitivity analysis to see how outcomes change if the inputs change within a limited range. This would consolidate the results obtained by SEVALERPS method.

4 CONCLUSION

The purpose of this paper is to illustrate the use of SEVALERPS, a method which we proposed for conducting ERP system evaluation and selection, in a public administration's case study. This case study shows that SEVALERPS is practical and makes systematic and efficient the ERP selection process within organizations that aim to acquire such solutions. The main results obtained from using SEVALERPS in the case of organization "X" is firstly to determine, within limited acquisition budgets, the best tailoring strategies for each candidate ERP solution by seeking tradeoffs between improving its functional coverages and reducing its adaptation's risks. Actually, the functional coverage of ERP solutions couldn't be correctly assessed without the consideration of the risk relating to their implementation. In this regard, SEVALERPS has globally recommended the solution that makes a fair balance among the three evaluation criteria of reducing tailoring risk, improving anticipated functional coverage and lowering total costs of owener ship. Secondly, this case study illustrates the advantage of using the Choquet Integral, suggested by SEVALERPS, as an aggregation function. The Choquet Integral has permitted to take into account the interdependencies that exist among the three aforementioned evaluation criteria, especially when it considers that the importance relating to the coalition of reducing tailoring risk and improving anticipated functional is far more important than the importance resulting simply from summing them. However, the main limitation of SEVALERPS pertains, like all existent evaluation methods, to that the accuracy of its outputs is completely dependent on the one relating to its inputs.

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